

Date of despatch: Wednesday, 18 September 2019

To the Members of Slough Borough Council

Dear Councillor,

You are summoned to attend a Meeting of the Council of this Borough which will be held in the Council Chamber - Observatory House, 25 Windsor Road, SL1 2EJ on Thursday, 26th September, 2019 at 7.00 pm, when the business in the Agenda below is proposed to be transacted.

Yours faithfully

di w-cr,

JOSIE WRAGG

Chief Executive

PRAYERS

AGENDA

Apologies for Absence

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		<u>PAGE</u>
1.	Declarations of Interest	-
	All Members who believe they have a Disclosable Pecuniary or other in any matter to be considered at the meeting must declare that interest and, having regard to the circumstances described in Section 4 paragraph 4.6 of the Councillors' Code of Conduct, leave the meeting while the matter is discussed.	
2.	To approve as a correct record the Minutes of the Council held on 23rd July 2019	1 - 10
3.	To receive the Mayor's Communications.	-
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4. Questions from Electors under Procedure Rule 9.



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Recommendations of Cabinet and Committees

[Notification of Amendments required by 10 a.m. on Wednesday 25 September]

- 5. Recommendation of the Audit and Corporate Governance 11 36 Committee from it's meeting held on 30th July 2019
 - Revision of the Constitution

Officer Reports

6. Proportionality and Appointments to Committees 37 - 44

Motions

7. To consider Motions submitted under procedure Rule 14. 45 - 46

Member Questions

8. To note Questions from Members under Procedure Rule 10 - (as tabled).

Press and Public

You are welcome to attend this meeting which is open to the press and public, as an observer. You will however be asked to leave before the Committee considers any items in the Part II agenda. Please contact the Democratic Services Officer shown above for further details.

The Council allows the filming, recording and photographing at its meetings that are open to the public. By entering the meeting room and using the public seating area, you are consenting to being filmed and to the possible use of those images and sound recordings. Anyone proposing to film, record or take photographs of a meeting is requested to advise the Democratic Services Officer before the start of the meeting. Filming or recording must be overt and persons filming should not move around the meeting room whilst filming nor should they obstruct proceedings or the public from viewing the meeting. The use of flash photography, additional lighting or any non hand held devices, including tripods, will not be allowed unless this has been discussed with the Democratic Services Officer.



Growing a place of opportunity and ambition

MINUTES OF COUNCIL PROCEEDINGS

At a Meeting of the Council for the Borough of Slough held at The Venue - The Curve, William Street, Slough, SL1 1XY on Tuesday, 23rd July, 2019 at 7.00 pm

Present:- The Worshipful the Mayor (Councillor A Cheema), in the chair; Councillors Ajaib, Ali, Anderson, Bains, Basra, Bedi, Begum, Brooker, Carter,

A Cheema, H Cheema, Dar, Davis, Dhaliwal, Gahir, Hulme, Hussain, Mann, Matloob, Minhas, Mohammad, Nazir, Pantelic, D Parmar,

S Parmar, Plenty, Qaseem, Rasib, Sabah, Sadiq, A Sandhu, R Sandhu,

Sarfraz, Sharif, Smith, Strutton, Swindlehurst and Wright

Apologies for Absence:- Councillors Chaudhry, M Holledge, N Holledge and Kelly

11. Declarations of Interest

Agenda Item 10 (Minute 20) Member Questions (15-18): Councillor R Sandhu declared that he was a leaseholder for the property at 2 Rye Court, Slough.

Agenda Item 9 (Minute 19) Motion B Anti-Semitism: Councillors Anderson and Swindlehurst declared that they were Members of the Jewish Labour Movement.

12. To approve as a correct record the Minutes of the Council held on 16th May 2019

Resolved – That the minutes of the annual Council meeting held on 16th May 2019 be approved as a correct record.

13. To receive the Mayor's Communications.

The Mayor announced that that her Chaplain for the year would be Reverend Darcy Chesterfield-Terry, who unfortunately due to a long standing holiday arrangement was unable to attend the meeting. Members were informed that Father Darcy had recently taken up the post as vicar of St Thomas's Church in Colnbrook as well as St Mary's Church in Datchet and was already a very welcome addition to both churches and the wider communities and would be an asset during the Mayor's civic year.

The Mayor conveyed her thanks to all Members and their guests who attended the Mayor's Reception on 4th July. It was a very successful evening and the Mayor placed on record her thanks to all the council staff whose contribution added to the great success of the evening.

Members were informed that on June 11th, the Safer Slough Partnership's 'Modern Slavery is Closer than you Think' campaign won a very special national media award at an awards ceremony hosted by Clear Channel. The partnership won the social impact category at the Outdoor Media Awards. This was a brand new category for 2019 and the team were up against other campaigns including those submitted by Justice4Grenfell and the National Aids Trust. As a result of the campaign, the Modern Slavery Helpline saw a 400 percent increase in calls

during the quarter it was running. The Mayor acknowledged the contribution made by the hard working and inspirational Slough Borough Council staff whose input to the campaign was key to the successful winning of this award. The Mayor's Commendation Award was then awarded to Helen Buckland, Gemma Morgan, Corletta Rolle, Caroline Steele and Garry Tallett.

14. Questions from Electors under Procedure Rule 9.

Four elector questions had been received which were tabled at the meeting. Two of the questioners were present who had the opportunity of submitting a supplementary question. A written copy of the replies would be sent to the questioners following the meeting.

15. Recommendations of the Cabinet from its meeting held on 15th July 2019

Statutory Service Plan - Food Safety

It was moved by Councillor Mann, Seconded by Councillor Swindlehurst,

"That the Statutory Service Plan in relation to Food Safety be endorsed."

The recommendation was put to the vote and agreed unanimously.

Resolved - That the Statutory Service Plan in relation to Food Safety be endorsed.

SBC Annual Report 2018/19

It was moved by Councillor Swindlehurst, Seconded by Councillor Hussain,

"That the draft Council's Annual Report for 2018-19 be approved, subject to any minor textual amendments before publication."

The recommendation was put to the vote and agreed unanimously.

Resolved – That the draft Council's Annual Report for 2018-19 be approved, subject to any minor textual amendments before publication.

16. Recommendation of the Slough Wellbeing Board from it's meeting held on 8th May 2019

It was moved by Councillor Pantelic, Seconded by Councillor Nazir,

"That the Slough Wellbeing Board Annual Report for 2018/19 be endorsed."

The recommendation was put to the vote and agreed unanimously.

Resolved - That the Slough Wellbeing Board Annual Report for 2018/19 be endorsed.

17. Appointment to Director of Transformation - New Post

It was moved by Councillor Swindlehurst, Seconded by Councillor Hussain,

"The Council note that on 10th June 2019 the Council's Senior Management Team was changed to include a new chief officer post of Director of Transformation."

The recommendation was put to the vote and agreed unanimously.

Resolved - The Council note that on 10th June 2019 the Council's Senior Management Team was changed to include a new chief officer post of Director of Transformation.

18. Appointments to Committees, Panels and Outside Bodies

It was moved by Councillor Swindlehurst, Seconded by Councillor Mann,

- "a) That the following appointments be made:
 - i. Joint East Berkshire Health Overview and Scrutiny Committee:
 Councillors Basra, H.Cheema, Dhaliwal (Deputies Minhas, Mohammad, Hulme)
 - ii. Investigating and Disciplinary Committee: Councillor Strutton
 - iii. Appeals Committee: Councillor Strutton
 - iv. Standing Advisory Council on Religious Education: Councillor Smith
 - v. Slough Urban Renewal Board: Councillor Hulme (Deputy)
 - vi. Slough Safeguarding Adults Partnership Board: Councillor Brooker
- b) That Councillor Gahir be appointed as a deputy Member to the Thames Valley Police and Crime Panel
- c) That the appointments to casual vacancies on Committees as set out in Appendix A to the report be noted.
- d) That the appointments to Outside Bodies as set out in Appendix B to the report be noted."

The recommendations were put to the vote and agreed unanimously.

Resolved -

- a) That the following appointments be made:
 - Joint East Berkshire Health Overview and Scrutiny Committee: Councillors Basra, H.Cheema, Dhaliwal (Deputies Minhas, Mohammad, Hulme)
 - ii. Investigating and Disciplinary Committee: Councillor Strutton
 - iii. Appeals Committee: Councillor Strutton
- iv. Standing Advisory Council on Religious Education: Councillor Smith

- v. Slough Urban Renewal Board: Councillor Hulme (Deputy)
- vi. Slough Safeguarding Adults Partnership Board: Councillor Brooker
- b) That Councillor Gahir be appointed as a deputy Member to the Thames Valley Police and Crime Panel
- c) That the appointments to casual vacancies on Committees as set out in Appendix A to the report be noted.
- d) That the appointments to Outside Bodies as set out in Appendix B to the report be noted.

19. To consider Motions submitted under procedure Rule 14.

A) Climate Change

It was moved by Councillor Swindlehurst, Seconded by Councillor Anderson,

"This Council notes the UK Government and Local Government Association's declaration of a national 'climate emergency', recognises that there is a growing urgency for national and international action to combat climate change, and commits to developing a Climate Change Strategy and Action Plan that will address the causes and consequences of climate change in Slough by tackling 5 key objectives:

- Reducing emissions from our estate and operations
- Reducing energy consumption and emissions by promoting energy efficiency measures, sustainable construction, renewable energy sources, and behaviour change
- Reducing emissions from transport by promoting sustainable transport, reducing car travel and traffic congestion, and encouraging behaviour change
- Reducing consumption of resources, increasing recycling and reducing waste
- Supporting council services, residents and businesses to adapt to the impacts of climate change."

It was moved by Councillor Strutton, as an amendment, Seconded by Councillor Smith,

"This Council notes the UK Government and Local Government Association's declaration of a national 'climate emergency', recognises that there is a growing urgency for national, and international and local action to combat climate change, and commits to developing a Local Climate Change Strategy and Action Plan that will address the causes and consequences of climate change in Slough by tackling 5 key objectives within achievable interim targets for 3,5 and 10 years:

Reducing emissions from our estate and operations

- Reducing energy consumption and emissions by promoting energy efficiency measures, sustainable construction, renewable energy sources, and behaviour change
- Reducing emissions from transport by promoting sustainable transport, reducing car travel and traffic congestion, and encouraging behaviour change
- Reducing consumption of resources, increasing recycling and reducing waste
- Supporting council services, residents and businesses to adapt to the impacts of climate change."

Therefore, this Council will establish a Cross-Party Working Group to undertake an in-depth review of the council's current carbon footprint and bring a climate action plan forward within six months that will enable the Council and its partners to better contribute towards addressing the emergency in Slough and commit to implement cleaner air zones within the next three years."

The amendment was put to the vote and lost with 3 votes For, 33 Against and 2 Abstentions.

The original motion was put to the vote and carried with 37 votes For and 1 Abstention.

Resolved – This Council notes the UK Government and Local Government Association's declaration of a national 'climate emergency', recognises that there is a growing urgency for national and international action to combat climate change, and commits to developing a Climate Change Strategy and Action Plan that will address the causes and consequences of climate change in Slough by tackling 5 key objectives:

- Reducing emissions from our estate and operations
- Reducing energy consumption and emissions by promoting energy efficiency measures, sustainable construction, renewable energy sources, and behaviour change
- Reducing emissions from transport by promoting sustainable transport, reducing car travel and traffic congestion, and encouraging behaviour change
- Reducing consumption of resources, increasing recycling and reducing waste
- Supporting council services, residents and businesses to adapt to the impacts of climate change.

B) Anti-Semitism

It was moved by Councillor Smith, Seconded by Councillor Strutton,

"This Council expresses alarm at the rise in anti-Semitism in Britain, and resolves to:

- Endorse Labour Leader, Cllr. Swindlehurst's, statement in relation to the Slough Labour Party dated May 2019, as follows:
 - 'I always have and will continue to condemn anti-Semitism and discrimination in any form. It is a scourge and should be called out and rooted out wherever it is found in our society.
 - There is no space for anti-Semitism to exist or be perpetuated within Slough Labour Party'.
- b) Acknowledge anti-Semitism as a fundamental issue and hereby adopt the International Holocaust Alliance's definition of anti-Semitism:
 - 'Anti-Semitism is a certain perception of Jews, which may be expressed as hatred toward Jews. Rhetorical and physical manifestations of anti-Semitism are directed toward Jewish or non-Jewish individuals and/or their property, toward Jewish community institutions and religious facilities'.
- c) Write to Slough MP Tan Dhesi, requesting him to lobby Jeremy Corbyn to follow Slough Labour Party's lead in taking action against anti-Semitism.
- d) Welcome cross-party support within the Council to challenge anti-Semitism in all its manifestations. Furthermore, as a consequence of rising anti-Semitism, commit to promoting religious harmony and tolerance through Slough's Standing Advisory Committee on Religious Education (SACRE) to combat anti-Semitism.
- e) Withdraw Slough Borough Council funding from any organisation that practices or tolerates Anti-Semitism.

It was moved by Councillor Carter, as an amendment, Seconded by Councillor Ajaib,

- "This Council expresses alarm at the rise in anti-SAntisemitism and Islamophobia in Britain, and resolves to:
- a) Endorse Labour Leader, Cllr. Swindlehurst's, statement in relation to the Slough Labour Party dated May 2019, as follows:

"Over 20 years ago I signed up to the values of the Labour Party, on our membership card it states we are working to build a 'community where we live together freely in a spirit of solidarity, tolerance and respect.'

I always have, and will continue to condemn anti-SAntisemitism and discrimination in any form. It is a scourge and should be called out and rooted out wherever it is found in our society.

We are fortunate in Slough to have a large and active Labour Party of over 1,700 members. Despite our size we have only had a couple of discriminatory comments on social media over the past few years and local party officers acted decisively and immediately to report the perpetrators, resulting in the

immediately suspension of the authors from the Labour Party. There is no space for anti-SAntisemitism to exist or be perpetuated within Slough Labour Party.

Given there is now a live investigation by the EHRC into the national Labour Party organisation's response and handling of complaints, that should be enabled to run its course and I look forward reading its findings and conclusions and will make a further comment when the investigation is complete and its findings are available."

b) Acknowledge anti-SAntisemitism as a fundamental issue and hereby adopt the International Holocaust Remembrance Alliance's (IHRA) definition of anti-SAntisemitism, with its working examples;

'Antisemitism is a certain perception of Jews, which may be expressed as hatred toward Jews. Rhetorical and physical manifestations of anti-Antisemitism are directed toward Jewish or non-Jewish individuals and/or their property, toward Jewish community institutions and religious facilities.'

- Calling for, aiding, or justifying the killing or harming of Jews in the name of a radical ideology or an extremist view of religion.
- Making mendacious, dehumanizing, demonizing, or stereotypical allegations about Jews as such or the power of Jews as collective — such as, especially but not exclusively, the myth about a world Jewish conspiracy or of Jews controlling the media, economy, government or other societal institutions.
- Accusing Jews as a people of being responsible for real or imagined wrongdoing committed by a single Jewish person or group, or even for acts committed by non-Jews.
- Denying the fact, scope, mechanisms (e.g. gas chambers) or intentionality
 of the genocide of the Jewish people at the hands of National Socialist
 Germany and its supporters and accomplices during World War II (the
 Holocaust).
- Accusing the Jews as a people, or Israel as a state, of inventing or exaggerating the Holocaust.
- Accusing Jewish citizens of being more loyal to Israel, or to the alleged priorities of Jews worldwide, than to the interests of their own nations.
- Denying the Jewish people their right to self-determination, e.g., by claiming that the existence of a State of Israel is a racist endeavor.
- Applying double standards by requiring of it a behavior not expected or demanded of any other democratic nation.
- Using the symbols and images associated with classic antisemitism (e.g., claims of Jews killing Jesus or blood libel) to characterize Israel or Israelis.

- Drawing comparisons of contemporary Israeli policy to that of the Nazis.
- Holding Jews collectively responsible for actions of the state of Israel.

and the MEND definition of Islamophobia;

'Islamophobia is a prejudice, aversion, hostility, or hatred towards Muslims and encompasses any distinction, exclusion, restriction, discrimination, or preference against Muslims that has the purpose or effect of nullifying or impairing the recognition, enjoyment or exercise, on an equal footing, of human rights and fundamental freedoms in the political, economic, social, cultural or any other field of public life.'

- c) Write to Slough MP Tan Dhesi, requesting him to lobby Jeremy Corbyn to follow Slough Labour Party's lead in taking action against anti-Semitism. Welcome the educational initiatives taken by the Labour Party Leadership and the launch of the new Antisemitism educational material.
- d) Welcome cross-party support within the Council to challenge all forms of racism and religious discrimination anti-SAntisemitism in all its manifestations. Furthermore, as a consequence of rising anti-SAntisemitism, commit to promoting religious harmony and tolerance through Slough's Standing Advisory Committee on Religious Education (SACRE) to combat anti-SAntisemitism.
- e) Withdraw Slough Borough Council funding from any organisation that practices or tolerates anti-SAntisemitism."

The amendment was put to the vote and carried with 37 votes For and 1 Abstention.

The amendment became the substantive motion and put to the vote and agreed unanimously.

Resolved -

This Council expresses alarm at the rise in Antisemitism and Islamophobia in Britain, and resolves to:

a) Endorse Labour Leader, Cllr. Swindlehurst's, statement in relation to the Slough Labour Party dated May 2019, as follows:

"Over 20 years ago I signed up to the values of the Labour Party, on our membership card it states we are working to build a 'community where we live together freely in a spirit of solidarity, tolerance and respect.'

I always have, and will continue to condemn Antisemitism and discrimination in any form. It is a scourge and should be called out and rooted out wherever it is found in our society.

We are fortunate in Slough to have a large and active Labour Party of over 1,700 members. Despite our size we have only had a couple of discriminatory

comments on social media over the past few years and local party officers acted decisively and immediately to report the perpetrators, resulting in the immediately suspension of the authors from the Labour Party. There is no space for Antisemitism to exist or be perpetuated within Slough Labour Party.

Given there is now a live investigation by the EHRC into the national Labour Party organisation's response and handling of complaints, that should be enabled to run its course and I look forward reading its findings and conclusions and will make a further comment when the investigation is complete and its findings are available."

b) Acknowledge Antisemitism as a fundamental issue and hereby adopt the International Holocaust Remembrance Alliance's (IHRA) definition of Antisemitism, with its working examples;

'Antisemitism is a certain perception of Jews, which may be expressed as hatred toward Jews. Rhetorical and physical manifestations of Antisemitism are directed toward Jewish or non-Jewish individuals and/or their property, toward Jewish community institutions and religious facilities.'

- Calling for, aiding, or justifying the killing or harming of Jews in the name of a radical ideology or an extremist view of religion.
- Making mendacious, dehumanizing, demonizing, or stereotypical allegations about Jews as such or the power of Jews as collective — such as, especially but not exclusively, the myth about a world Jewish conspiracy or of Jews controlling the media, economy, government or other societal institutions.
- Accusing Jews as a people of being responsible for real or imagined wrongdoing committed by a single Jewish person or group, or even for acts committed by non-Jews.
- Denying the fact, scope, mechanisms (e.g. gas chambers) or intentionality of the genocide of the Jewish people at the hands of National Socialist Germany and its supporters and accomplices during World War II (the Holocaust).
- Accusing the Jews as a people, or Israel as a state, of inventing or exaggerating the Holocaust.
- Accusing Jewish citizens of being more loyal to Israel, or to the alleged priorities of Jews worldwide, than to the interests of their own nations.
- Denying the Jewish people their right to self-determination, e.g., by claiming that the existence of a State of Israel is a racist endeavor.
- Applying double standards by requiring of it a behavior not expected or demanded of any other democratic nation.
- Using the symbols and images associated with classic antisemitism (e.g., claims of Jews killing Jesus or blood libel) to characterize Israel or Israelis.

- Drawing comparisons of contemporary Israeli policy to that of the Nazis.
- Holding Jews collectively responsible for actions of the state of Israel.

and the MEND definition of Islamophobia;

'Islamophobia is a prejudice, aversion, hostility, or hatred towards Muslims and encompasses any distinction, exclusion, restriction, discrimination, or preference against Muslims that has the purpose or effect of nullifying or impairing the recognition, enjoyment or exercise, on an equal footing, of human rights and fundamental freedoms in the political, economic, social, cultural or any other field of public life.'

- c) Welcome the educational initiatives taken by the Labour Party Leadership and the launch of the new Antisemitism educational material.
- d) Welcome cross-party support within the Council to challenge all forms of racism and religious discrimination in all its manifestations. Furthermore, as a consequence of rising Antisemitism, commit to promoting religious harmony and tolerance through Slough's Standing Advisory Committee on Religious Education (SACRE) to combat Antisemitism.
- e) Withdraw Slough Borough Council funding from any organisation that practices or tolerates Antisemitism.
- 20. To note Questions from Members under Procedure Rule 10 (as tabled).

Three Member questions and replies had been received which were tabled.

Chair

(Note: The Meeting opened at 7.05 pm and closed at 8.50 pm)

SLOUGH BOROUGH COUNCIL

REPORT TO: Council **DATE:** 19 September 2019

CONTACT OFFICER: Shabana Kauser, Senior Democratic Services Officer

(For all enquiries) (01753) 875036

WARD(S): All

PART I FOR DECISION

RECOMMENDATION OF THE AUIDT AND CORPORATE GOVERNANCE COMMITTEE FROM IT'S MEETING HELD 30 JULY 2019 - REVISION OF THE CONSTITUTION

1 Purpose of Report

The purpose of this report is to seek Council's approval to revisions of the Council's Constitution.

2 Recommendation to Council

That the revisions to the Council's Constitution as set out in this report be approved.

3. The Slough Joint Wellbeing Strategy, the JSNA and the Five Year Plan

The delivery of all these strategic priorities is dependent on the highest possible standards of openness, honesty and accountability. The adoption of the revisions to the Council's Constitution recommended in this report will serve to enhance the delivery of these priorities through good governance procedures.

4 Other Implications

(a) Financial

There are no direct financial implications arising from this report.

(b) Human Rights Act and Other Legal Implications

There are no Human Rights Acts implications arising from this report. Local Authorities have a statutory duty to prepare, keep up to date and publicise a constitution, whose contents are partly prescribed by statute and partly matters of local content, within a statutory framework.

Equalities Impact Assessment

There is no identified need for an EIA arising from the subject matter of this Report.

Supporting Information

5.1 Proposed New Contract Procedure Rules

- 5.1.1 The Council's current contract procedure rules are contained in the Financial Procedure Rules in Part 4.6 of the Constitution. They constitute paragraphs 16.1 to 16.81 inclusive of those Financial Procedure Rules.
- 5.1.2 It is proposed that these contract procedure rules be revised in order to update and modernise them to accord with current best practice and to make them more easily understood and operated.
- 5.1.3 a draft set of new contract procedure rules have been prepared and are appended to this Report.
- 5.2 Proposed amendments to the Constitution which seek to take account of the recommendations made by the Council's internal auditors, following their audit of the Council's processes and procedures relating to declarations of interest by Members and Officers.
 - 5.2.1 At their meeting on 7 March 2019 the Committee approved the Monitoring Officer's revisions to the sections of the Councillors Code of Conduct in Part 5.1 of the Constitution dealing with Members' interests and the declaration of such interests.
 - 5.2.2 Concurrently with the Monitoring Officer's revision of the provisions in the Constitution relating to Members' interests, The Council's internal auditors were carrying out an audit of the Council's processes and procedures relating to the declaration of interests by Members and Officers.
 - 5.2.3 The recommendations of the internal auditors relating to declarations of interests by Officers relate principally to revision of the Council's policies in this area and do not raise any matters requiring revisions to the Constitution.
 - 5.2.4 The recommendations relating to declarations of Members' interests raised the following issues which could be addressed by way of revisions to the Constitution:
 - search of public databases revealing company directorships held by Members not being declared in the Members' Registers of Interests;
 - the finding that the Council's Confidential Whistleblowing Code in Part 5.5 of the Constitution does not include specific guidance on the process of identifying and raising concerns relating to conflicts of interests and the anonymised publication of the details of breaches.
 - 5.2.5 With regard to declarations of company directorships there can be legitimate reasons for directorships appearing on public databases not being declared in the register of Members' interests. Principally this could be because these directorships are not "carried on for profit or gain" as referred to in the definition of disclosable pecuniary interests in Appendix 2 to the Councillors' Code of Conduct. It is conceivable; however, that Members might not appreciate that the reference to the term "office" in the definition of disclosable pecuniary interests in Appendix 2 includes company directorships. It is suggested, therefore, in order to remove any doubt, that after the word "office" wherever it occurs in the first and second columns of the table in Appendix 2 to the Councillors' Code of Conduct in Part 5.1 of the Constitution, the expression "(which

includes directorship of any company)" be inserted immediately after the word "office" in those columns.

- 5.2.6 With regard to the findings in relation to the Confidential Whistelblowing Code it is suggested that paragraph 2.2 of the Code in Part 5.5 of the Constitution is amended by including an additional sub-clause 2.2.4 in the following terms:
 - **"2.2.4**. Councillors and Officers, by nature of working in the public sphere, are always likely to face a conflict between their own personal interest and the public interest. That is why the Council has codes of conduct for Councillors and Officers which require each of them to act in the public interest rather than in their own personal interest. Councillors are subject to the Councillors' Code of Conduct in part 5.1 of the Constitution and Officers are subject to the Officers are subject to the Local Code of Conduct for Employees in Part 5.3 of the Constitution. These codes guide Councillors and Officers on how to act in the public interest in certain circumstances where this conflicts with their own personal interest. Any breach of these codes could in extreme circumstances lead to the disqualification of a Councillor or the dismissal of the Officer. If you become aware of any breach of these codes by a Councillor or another Officer you must report this to the Monitoring Officer."

6 Comments of other Committees

The changes to the Constitution proposed in this Report have been formally considered and approved by the Member Panel on the Constitution at its meeting held on 20th June 2019.

The Audit and Corporate Governance Committee at it's meeting held on 30th July 2019 also considered the changes outlined in the report and resolved to recommend the proposed changes to Council for approval.

7 Conclusion

The revisions to the Council's Constitution recommended by this Report will enhance good governance by providing an updated, clearer and more robust guide for Members and Officers in the conduct of the Council's affairs.

8 Appendices

A) Draft revised contract procedure rules.







SLOUGH BOROUGH COUNCIL CONTRACT PROCEDURE RULES¹

As approved by the Council on [INSERT

DATE

Operative with effect from [INSERT

DATE]

EU Thresholds from 1 January to 31 December 2018 ²					
Works Contracts	£4,551,413				
Light Touch Regime Services	£615,278				
Supplies Contracts	£181,302				
Services Contracts	£181,302				

Slough Borough Council is required by section 135 of the Local Government Act 1972 to maintain Contract Procedure Rules.

The Head of Procurement is the custodian of these Contract Procedure Rules and is responsible for keeping them under review. If the EU Directives or any other Law is changed in a way that affects these Contact Procedure Rules then the Head of Procurement will issue a notice and the change must be observed until the Contract Procedure Rules can be revised.

¹ <u>Legal Status of these Contract Procedure Rules</u>

 $Page\ 15$ 2 The EU Thresholds will need to be updated in line with relevant Crown Commercial Service Procurement Policy Notes.

Document Control

Version	Date	Lead Author	Main Changes
1.0	18 October 2018	Karen King (HB Public Law)	Initial Draft after Meeting with head of Procurement
1.1	13 November 2018	Karen King (HB Public Law)	Revisions following meeting with Procurement Team
1.2	5 February 2019	Karen King	Revised Draft following meeting with F Narmh and C Portsmouth on 29/1/19
1.3	26 February 2019	Karen King	Revised Draft following meeting with C Portsmouth on 26/2/19
1.4	21 March 2019	Karen King	Amendments made to include 16.67 from Constitution.
1.5	14 June 2019	Sushil Thobhani	Amendments made to include 16.74 and 16.75 from Constitution.

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Slough Borough Council Procurement Application and Authorisation Table³

Total Aggregate Contract Value ⁴	How many quotes are required?	How should SBC approach the market?	Who leads the procurement?	Should the Contract be formally advertised?	What type of Contract is required?	Governance Process	Who must approve contract award? This is in line with the Governance Scheme of Delegation ⁵
Less than £2,500	Obtain and retain a minimum of 3 quotes if possible.	Obtain and retain a minimum of 3 quotes if possible. Authorised Officer to complete Procurement Proforma.	Authorised Officer in the Service Area	No	Purchase Order Standard Terms and Conditions	NO WAIVER REQUIRED Completed Procurement Proforma to be provided to Procurement within 5 Working Days following appointment.	Service Lead

³ All procurements and transactions must fall within the powers delegated to the relevant officer and must have been approved by a decision (in accordance with the Council's Constitution) of the Executive, the Council or one of its committees or sub-committees. No contract, agreement or other document shall be signed or sealed unless it gives effect to a decision or resolution (in accordance with the Council's Constitution) of the Cabinet, or one of its committees or sub committees or in accordance with the Scheme of Delegation.

⁴ Contracts should not be artificially underestimated or disaggregated into two or more separate Contracts where the intent is to avoid the application of the Contract Procedure Rules or Public Procurement Regulations.

⁵ Scheme of Delegation, Part 3.6.2 of the Slough Borough Council Constitution.

Total Aggregate Contract Value ⁴	How many quotes are required?	How should SBC approach the market?	Who leads the procurement?	Should the Contract be formally advertised?	What type of Contract is required?	Governance Process	Who must approve contract award? This is in line with the Governance Scheme of Delegation ⁵
£2,500 - £49,999	Obtain and retain a minimum of 3 quotes. OR Consider accessing local/national framework agreements where permitted and running mini competitions or call offs.	Obtain and retain a minimum of three quotes. These quotes must be obtained through the SE Shared Services E-portal. The SBC RFQ document should be used for all procurements in this value band. Please seek advice from the Procurement Team.	Authorised Officer in the Service Area	All Contract Values over £2,500 are published on the SE Shared Services E- portal. Contract Values over £25,000 must also be advertised on Contracts Finder.	The Council's Low Value Service Contact. Please seek advice from the Procurement Team. The contract used will depend upon the value and complexity of the procurement.	Short Form Business Case to be approved by Head of Procurement OR WAIVER REQUIRED IT Board Approval required for IT projects with a contract value in this value band. Capital Monitoring Board Approval required for all capital projects that fall within this value band.	Short Form Business Case to be signed by the Service Lead and the Head of Procurement and Reported to the Procurement Review Board at every subsequent meeting.
£50,000 – EU Threshold for supplies and services £181,302 £50,000 – EU Threshold for Works £4,551,413	A minimum of three tenders to be evaluated. Formal tender process using SE Shared Services E-portal required. OR Consider accessing local/national	Most economically advantageous tender must be selected, achieving Best Value and Value for Money for Council. The Procurement Team must be	Authorised Officer in the Service Area	Use of SE Shared Services E- portal procurement system is mandatory. Procurement Must be advertised on Contracts	Services: The Council's Low Value Service Contact for Contracts under £100,000. The Council's High Value Service Contact for Contracts over	Business Case to be Approved by Head of Procurement, Procurement Review Board and Director of Service. OR WAIVER REQUIRED	Service Lead, Procurement Review Board and Director of Service All Contracts to be Sealed.

Total Aggregate Contract Value ⁴	How many quotes are required?	How should SBC approach the market?	Who leads the procurement?	Should the Contract be formally advertised?	What type of Contract is required?	Governance Process	Who must approve contract award? This is in line with the Governance Scheme of Delegation ⁵
	framework agreements where permitted and running mini competitions or call offs.	contacted for guidance and support. Slough Template Procurement Documents to be Used. Use of SE Shared Services E-portal system is mandatory. Principles of fair access to public contracts must be followed, ensuring that local, SME and other suppliers have opportunity to compete.		Finder.	£100,000. Please seek advice from the HB Public Law and the Procurement Team. Works For Construction / Works Contracts, please seek advice from the HB Public Law and the Procurement Team. An appropriate model form contract such as JCT or NEC should be used. All Contracts to be sealed.	IT Board Approval required for IT projects with a contract value in this value band. Capital Monitoring Board Approval required for all capital projects that fall within this value band.	
Light-Touch Regime	Mandatory for minimum three tenders to be	The Procurement Team must be contacted for	Authorised Officer in the Service Area with	Use of SE Shared Services E-	The Council's Low Value Service Contact for	Business Case to be Approved by Head of	Service Lead, Procurement Review Board and Director of

Total Aggregate Contract Value ⁴	How many quotes are required?	How should SBC approach the market?	Who leads the procurement?	Should the Contract be formally advertised?	What type of Contract is required?	Governance Process	Who must approve contract award? This is in line with the Governance Scheme of Delegation ⁵
Services ⁶ Value below EU Threshold of £615,278	evaluated. Formal tender process using SE Shared Services E-portal required. OR Consider accessing local/national framework agreements where permitted and running mini competitions or call offs.	guidance and support. Slough Template Procurement Documents to be adapted and used where possible. Use of SE Shared Services E-portal system is mandatory.	support from the Procurement Team.	portal procurement system is mandatory. Procurement must be advertised on Contracts Finder.	Contracts under £100,000. The Council's High Value Service Contact for Contracts over £100,000. The contracts must be adapted and approved by HB Public Law for the Procurement.	Procurement, Procurement Review Board and Director of Service. OR WAIVER REQUIRED IT Board Approval required for IT projects with a contract value in this value band. Capital Monitoring Board Approval required for all capital projects that fall within this value band.	Service All Contracts to be Sealed over £50,000.
Over EU Thresholds ⁷	Formal OJEU tender process	Most economically	Authorised Officer in the	Yes	Services:	Cabinet Approval to be sought prior	

⁶ *Procurement activity for Contracts for certain health, social, community, educational and cultural related services, "Light-Touch Regime Services", whose value is equal to or over the threshold of £615,278 must be tendered and awarded in compliance with the Public Procurement Regulations 2015. For the avoidance of doubt, procurements for such Light-Touch Regime Services below the threshold of £615,278 must still be conducted in accordance with the principles of these Contract Procedure Rules. The Procurement Team must be contacted for guidance and support on such procurements.

⁷ The EU Thresholds will need to be updated annually in line with the relevant Crown Commercial Service Procurement Policy Note.

Total Aggregate Contract Value ⁴	How many quotes are required?	How should SBC approach the market?	Who leads the procurement?	Should the Contract be formally advertised?	What type of Contract is required?	Governance Process	Who must approve contract award? This is in line with the Governance Scheme of Delegation ⁵
For supplies and services over £181,302 For Works £4,551,413	required and tendered in accordance with PCRs. Most economically advantageous tender must be selected, achieving Best Value and value for money for Council. OR Consider accessing national framework agreements where permitted and running mini competitions or call offs. Principles of fair access to public contracts must be followed, ensuring that local, SME and other suppliers have opportunity to compete.	advantageous tender must be selected, achieving Best Value and value for money for Council. The Procurement Team must be contacted for guidance and support. Slough Template Procurement Documents to be Used. Use of SE Shared Services E-portal system is mandatory. Principles of fair access to public contracts must be followed, ensuring that local, SME and other suppliers have opportunity to compete.	Service Area with support from the Procurement Team.	Formal OJEU tender process required. Use of SE Shared Services E- portal system is mandatory. Procurement must also be advertised on Contracts Finder.	The Council's High Value Service Contact must be used. The contract must be adapted and approved by HB Public Law for the Procurement. Works For Construction / Works Contracts, please seek advice from the HB Public Law and the Procurement Team. An appropriate model form contract such as JCT or NEC should be used. All Contracts to be sealed.	to going to the market and post tender report with recommendation to award. For contracts over £180,000 - Cabinet approval in April prior to tender. Significant decision to be declared to cabinet on award. IT Board Approval required for IT projects with a contract values in this value band. Capital Monitoring Board Approval required for all capital projects that fall within this value band.	Service Lead, Procurement Review Board and Director of Service. All contracts to be sealed.
Light-Touch Regime	Formal OJEU tender process required and	The Procurement Team must be contacted for	Authorised Officer in the Service Area with	Yes Formal OJEU	The Council's High Value Service Contact must be	Cabinet Approval to be sought prior to going to the	Cabinet approval is required.

Total Aggregate Contract Value ⁴	How many quotes are required?	How should SBC approach the market?	Who leads the procurement?	Should the Contract be formally advertised?	What type of Contract is required?	Governance Process	Who must approve contract award? This is in line with the Governance Scheme of Delegation ⁵
Services8 Value equal to or over the EU threshold of £615,278	tendered in accordance with PCRs Light Tough Regime. OR Consider accessing national framework agreements where permitted and running mini competitions or call offs. Principles of fair access to public contracts must be followed, ensuring that local, SME and other suppliers have opportunity to compete.	guidance and support. Slough Template Procurement Documents should be adapted and used where possible. Use of SE Shared Services E-portal system is mandatory.	support from the Procurement Team.	tender process required. Use of SE Shared Services E-portal system is mandatory. Procurement must also be advertised on Contracts Finder.	used. The contract must be adapted and approved by HB Public Law for the Procurement.	market and post tender report with recommendation to award. For contracts over £180,000 - Cabinet approval in April prior to tender. Significant decision to be declared to cabinet on award. IT Board Approval required for IT projects with a contract value in this value band. Capital Monitoring Board Approval required for all capital projects that fall within this value band.	Procurement Review Board and Director of Service.

⁸ See footnote 7 above.

1. SCOPE

- 1.1 These Contract Procedure Rules provide the governance structure for the Council to procure works, goods and services.
- 1.2 The Contract Procedure Rules are designed to ensure that Authorised Officers obtain Best Value Services and Value for Money from purchasing arrangements. The Council has a responsibility to do this in a transparent way that offers best value for residents.
- 1.3 These **mandatory** Contract Procedure Rules apply to everyone who commissions or procures contracts on behalf of the Council, including external consultants and third party providers.
- 1.4 These Contract Procedure Rules should be read in conjunction with the Council's Financial Procedure Rules which set out mandatory financial procedures to be followed. These can be found by following the link.
- 1.5 All procurement activity must be undertaken with regard to high standards of probity and in accordance with the relevant provisions of the ethical framework contained in Part 5 of the Council's Constitution.
- 1.6 All Officers must ensure that the Council's approved processes and standards for Procurement, as set out in these Contract Procedure Rules and the accompanying Procurement Operating Procedures are adhered to. Failure to comply with the requirements in these Contract Procedure Rules may result in disciplinary action in accordance with the Officers Code of Conduct.
- 1.7 All information governance, insurance, safeguarding, social value, conflict of interest and business continuity requirements must also be adhered to in line with the Procurement Operating Procedures and the Council's Information Governance Policies.
- 1.8 These Contract Procedure Rules are designed to ensure compliance with the Council's Constitution, the Council's Financial Procedure Rules, Council policies, the Public Procurement Regulations 2015 (PCR15) and English law.
- 1.9 The Procurement Application and Authorisation Table set out within these Contract Procedure Rules provides a summary of the key requirements that must be adhered to for all procurements. However, all Council Officers are strongly advised to read the rest of these Contract Procedure Rules for further guidance and to seek the advice and support of the Procurement Team and HB Public Law as appropriate.
- 1.10 Where the Council is entering into a Contract as an agent and/or in collaboration with another public body or organisation, these Contract Procedure Rules apply only in so far as they are consistent with the requirements of the organisation with whom the Council is collaborating. Where the Council is acting as principal in such collaboration, then these Contract Procedure Rules will take precedence.
- 1.11 Framework Agreements that have been established by other Public Sector Bodies that are lawfully accessible to the Council should be used strictly in accordance with the terms and conditions of the relevant Framework Agreement. Please consult with the Procurement Team when procuring from a Framework Agreement.

- 1.12 The following are out of scope of the Contract Procedure Rules:
 - 1.12.1 Any purchase or sale of a property, interest in land, transaction in land and or lease transaction is excluded from the Contract Procedure Rules but must be authorised in accordance with the requirements set out in the Constitution:
 - 1.12.2 Inter-authority and Inter-agency payments;
 - 1.12.3 Subscriptions/memberships;
 - 1.12.4 Emergency temporary accommodation for vulnerable people;
 - 1.12.5 Procurement of Services from other public bodies where it can be evidenced that the body is the only supplier of the goods or service; and
 - 1.12.6 The awarding of grants. However, Council Officers should always ensure the principles of openness, fairness, non discrimination and Value for Money applies.

2. APPLICATION

- 2.1 The Contract Procedure Rules provide the governance structure within which the Council may procure Supplies, Services and Works. The aims of these Contract Procedure Rules are to ensure:
 - 2.1.1 Commitment to the principles of transparency, fairness, proportionality and equal treatment within the procurement process;
 - 2.1.2 Value for Money and propriety in the spending of public money;
 - 2.1.3 Supplies, services and works are delivered effectively and efficiently without compromising the Council's ability to take strategic decisions;
 - 2.1.4 The Council is not exposed to unnecessary risk or challenge arising from non-compliant procurement activity:
 - 2.1.5 Compliance with legislation, and relevant guidance including Procurement Policy Notes issued by the Crown Commercial Service; and
 - 2.1.6 The delivery of economic, environmental and social value through Procurement.
- 2.2 Changes to the Council's financial thresholds set out in these Contract Procedure Rules which are below the EU Thresholds may, from time to time, be recommended by the Head of Procurement to the Monitoring Officer. Following consideration by the Monitoring Officer, such changes would need approval from (1) the Senior Leadership Team; and (2) the Constitution Committee.
- 2.3 These Contract Procedure Rules should be subject to an annual refresh to ensure the appropriateness of the financial thresholds, any changes required as a result of a change in law and all non material changes. Minor changes to these Contract Procedure Rules can be considered and approved by the Director of Finance and Resources. For the avoidance of doubt, "Minor Changes" include the annual

- adjustment to EU Thresholds for Works, Supplies, Services and Light Touch Regime Services as issued annually by the Crown Commercial Service in a Procurement Policy Note.
- 2.4 Should the annual refresh result in material changes being required, then such material changes shall be presented for approval to (1) the Senior Leadership Team; and (2) the Constitution Committee
- 2.5 The Head of Procurement and the Monitoring Officer shall maintain and issue the Contract Procedure Rules and the Procurement Operating Procedures. The Contract Procedure Rules take precedence over the Procurement Operating Procedures. Please report any inconsistencies in writing to the Head of Procurement.
- 2.6 The Procurement Operating Procedures provides a more detailed explanation of Procurement best practice, procedures, processes, associated Council policies and required Contract terms.
- 2.7 Unrestricted and full direct on line access free of charge to the procurement documents must be available from the date of the publication in the Official Journal of a Contract Notice or the date on which an invitation to confirm interest is sent.
- 2.8 Where there is inconsistency between these Contract Procedure Rules and the Financial Procedure Rules, the latter take precedence. Please report any inconsistencies in writing to the Monitoring Officer.

3. COMPLIANCE WITH CONFIDENTIALITY AND CONFLICTS OF INTEREST REQUIREMENTS

- 3.1 All officers must take appropriate measures to protect confidentiality and effectively prevent, identify and remedy conflicts of interest arising in the conduct of Procurement procedures so as to avoid any distortion of competition and to ensure equal treatment of all suppliers. They should also comply with the Code of Conduct for Officers. If a conflict of interest is suspected or identified, such conflict should be immediately notified to the Monitoring Officer.
- 3.2 If an Officer is involved in procurement project estimated at £180,000 and above, all such officers must ensure they sign a confidentiality agreement and a declaration of interest. This must then be returned to the Head of Procurement prior to commencement of the procurement. A declaration does not automatically exclude anyone from the procurement process; it alerts the procurement lead and allows them to manage the procurement accordingly.
- 3.3 Should an Officer identify any actual or potential breach of the requirements of the Officers Code of Conduct in connection with the formulation, procurement or administration of a contract (whether in relation to that of their own role or that of any other Officer) the Officer shall immediately notify the Monitoring Officer in writing. The Monitoring Officer will investigate the matter and recommend what action should be taken in consequence in connection with the contract concerned.
- 3.4 Where a Supplier or an undertaking related to a Supplier, has advised the Council, or has otherwise been involved in the preparation of the procurement process, the Council must take appropriate measures to ensure that competition is not distorted by the participation of that Supplier in the Procurement.

4. BREXIT

When these Contract Procedure Rules were published, the outcome of Brexit was still unclear. In the event that these Contract Procedure Rules need to change post-Brexit, the Head of Procurement will issue a notification to all Departments.

5. ROLES AND RESPONSIBILITIES

Each Director of Service and Service Lead is accountable for all Procurement activity in their respective departments. **Their role is to ensure**:

- 5.1 Compliance with the Constitution, Financial Procedure Rules, Contract Procedure Rules and the Procurement Operating Procedures;
- 5.2 Compliance with the Public Contract Regulations 2015 (the "PCR");
- 5.3 Compliance with the Local Government Transparency Code October 2015 issued by the Department for Communities and Local Government;
- 5.4 That no commitment to enter into a Contract with a Supplier over £2,500 is made without the required Authorisation as set out in the Procurement Application and Authorisation Table in these Contract Procedure Rules:
- 5.5 That the 10 day Standstill Period between the Contract award decision and Contract signature/sealing is observed where required to do so. Please seek advice from the Procurement Team:
- 5.6 That the appropriate Council template contract has been used in the Procurement, or where such template contract is not applicable, that the alternative terms and conditions have been approved by the Monitoring Officer. If it is deemed necessary to sign up to third party terms and conditions of contract the prior approval of the Monitoring Officer must be received in writing. Input from Procurement must be sought for contracts over £2,500 to determine if legal advice is required from HB Public Law. (For the avoidance of doubt, the proper use of Framework Agreements is permitted under the Contract Procedure Rules in accordance with the Procurement Application and Authorisation Table.)
- 5.7 That no contract commences prior to the terms and conditions of contract being signed and, where necessary, sealed:
- 5.8 That all master copies of Contracts are delivered to the Monitoring Officer for safekeeping;
- 5.9 That all Key Decisions as defined in the Constitution are minuted and published on the Council's website;
- 5.10 That all Contracts are awarded on the basis of the *Most Economically Advantageous Tender (MEAT)*. The MEAT shall be assessed from the Council's point of view, namely that a tender shall be identified on the basis of the price or cost, using a cost-effectiveness approach, such as Life-Cycle Costing, and may include the best price-quality ratio, which shall be assessed on the basis of criteria, such as qualitative, environmental and/or social aspects, linked to the subject-matter of the Contract;
- 5.11 All risks have been identified, evaluated, recorded and appropriately mitigated (e.g. provision of performance bond, parent company guarantee and appropriate payment provisions and termination clauses within Contracts);

- 5.12 That all Invitation to Tender documents clearly describe the Evaluation Criteria, sub criteria and weighting and that the tender evaluation is based strictly on the published criteria and weighting;
- 5.13 That Evaluation Criteria require the bidders to state how they will meet social value considerations which are clearly linked to the subject matter of the contract (i.e. employment, training, apprenticeships, use of SME's and local Suppliers);
- 5.14 Immediate corrective action is taken in the event of a breach of the Contract Procedure Rules and that any such breach is reported immediately to the Procurement Team; and
- 5.15 That Contracts are not artificially underestimated or disaggregated into two or more separate Contracts where the intent is to avoid the application of the Contract Procedure Rules or Public Procurement Regulations.

6. AUTHORISATION

- 6.1 Please refer to the Procurement Application and Authorisation Table contained within these Contract Procedure Rules.
- Any planned procurements with an anticipated value in excess of £180,000, must be submitted for approval to the April Cabinet each year. In the event that a procurement with an anticipated value in excess of £180,000 arises which was not submitted for approval to the April Cabinet, such procurement will need to obtain separate Cabinet approval before proceeding.
- 6.3 For procurements with an anticipated value above £50,000, a detailed business case should be prepared and submitted for approval to the Procurement Review Board.
- 6.4 All transactions must fall within the powers delegated to the relevant officer and must have been approved by a decision (in accordance with the Council's Constitution) of the Executive, the Council or one of its committees or sub-committees.
- 6.5 No contract, agreement or other document shall be signed or sealed unless it gives effect to a decision or resolution (in accordance with the Council's Constitution) of the Cabinet, or one of its committees or sub committees or in accordance with the Scheme of Delegation.
- 6.6 The Procurement Team should be involved and engaged on the Procurement strategy/approach to be adopted for all purchases over £2,500.
- 6.7 Any Procurement must be authorised in accordance with the Scheme of Delegation as published within Part 3.6.2 of the Constitution.
- 6.8 A Member shall not enter, either orally or in writing, into any contract on behalf of the Council
- 6.9 A member shall not negotiate personally on behalf of the Council for the purchase of goods or services or the sale of any land, property, plant rights, or commodities or for any lease or tenancy. All such negotiations shall be conducted by an Officer authorised by the Council except that, at the request of the Leader or Deputy Leader a Cabinet Lead Member and, at the request of the Scrutiny and Overview Committee, a Scrutiny Member may attend any personal interview in the course of negotiations. In matters of special importance, the cabinet may instruct one or more of its members together with the Officer concerned to conduct negotiations.

- 6.10 Where appropriate, an Equalities Impact Assessment should be completed. Please refer to the Procurement Team for guidance.
- 6.11 The Council is a Regulated Activity Provider. The Council has ultimate responsibility for the management and control of Regulated Activities provided under Contracts procured pursuant to these Contract Procedure Rules for the purposes of the Safeguarding Vulnerable Groups Act 2006. The Relevant Officer must consider whether there are any Safeguarding aspects to their procurement and, if so, consult with the Safeguarding Lead for input.
- 6.12 A partnership arrangement must not be used as a means of avoiding the Contract Procedure Rules or Public Procurement Regulations. All new partnership arrangements are required to be reported as required by the Financial Procedure Rules. This clause is not applicable to the award of grant payments.

7. PROCUREMENT METHOD

- 7.1 Authorised Officers must treat Suppliers equally and without discrimination and must act in a transparent and proportionate manner.
- 7.2 Before commencing a Procurement procedure Authorised Officers may conduct market consultations with a view to preparing the Procurement and informing Suppliers of their Procurement plans and requirements provided that it does not have the effect of distorting competition and does not result in a violation of the principles of non-discrimination and transparency. Officers may, for example, seek or accept advice from independent experts or authorities or from market participants. Please consult with the Procurement Team before commencing market consultation.
- 7.3 The default position in acquiring Supplies, Services and Works should always be open competition through competitive tendering. Please refer to the Procurement Application and Authorisation Table set out within these Contract Procedure Rules to determine the Procurement process that should be used.
- 7.4 The Procurement Team must be consulted on promoting opportunities to local companies through Business Newsletters and Supplier Events.
- 7.5 All tender opportunities for Supplies, Services and Works over £2,500 will be advertised on the SE Shared Services E-portal system in accordance with the Procurement Application and Authorisation Table. In addition, all tender opportunities for Supplies, Services and Works over £25,000 must be advertised on Contracts Finder. Procurement over the EU financial threshold must be advertised in the OJEU and on Contracts Finder. A Contract Award Notice must also be published on Contracts Finder. Please consult with the Procurement Team.
- 7.6 The use of Selection Questionnaires ("**SQs**") can only be used for contract values above the EU Threshold. Suitability Assessment Questions may be asked as appropriate for contract values below the EU Threshold. Please contact the Procurement Team for the appropriate procurement document template.
- 7.7 The Procurement Team must approve accessing externally established Framework Agreements. Approval for subsequent call-offs from the approved Framework Agreements will be subject to the requirements of these Contract Procedure Rules and compliance with the rules for call-off set out in the Framework Agreement.
- 7.8 Procurement activity for Contracts for certain health, social, community, educational

and cultural related services, "Light-Touch Regime Services", whose value is equal to or over the threshold of £615,278 must be tendered and awarded in compliance with the PCR. Please seek input from the Procurement Team in connection with the procurement and award of Light-Touch Regime Services Contracts. For the avoidance of doubt, procurements for such Light-Touch Regime Services below the threshold of £615,278 must still be conducted in accordance with the principles of these Contract Procedure Rules. The Procurement Team must be contacted for guidance and support on such procurements.

7.9 Authorised Officers may decide to award a Contract in the form of separate lots and may determine the size and subject-matter of such lots. The Authorised Officer must document the main reasons for their decision not to subdivide into lots.

8. ENGAGEMENT OF CONSULTANTS

- 8.1 An Authorised Officer may only appoint an external consultancy or advisory firm providing professional or consulting services if such services are not available within the Council or if Council officers providing them do not have the resources to meet the needs of the service.
- 8.2 Appointment of individual consultants and individual advisors must be procured through the Council's corporate contract for temporary agency resources where appropriate.
- 8.3 Subject to the corporate contract not meeting the service needs, and the resources not being available across the Council, the Authorised Officer shall seek to procure an external consultancy or advisory firm providing professional or consulting services. Such procurement shall comply with the appropriate threshold/process as set out in the Procurement Application and Authorisation Table contained within these Contract Procedure Rules.

9. SINGLE TENDER ACTION

- 9.1 A Single Tender Action is the awarding of a Contract to a Supplier without undertaking a competitive tendering exercise. This is permitted only in exceptional circumstances and should be approved in advance by Cabinet and the Procurement Review Board. Procurement advice should be sought in all cases from the Procurement Team. Exceptional circumstances may include where the works, supplies or services can only be supplied by a particular Supplier.
- 9.2 Where a competition has been undertaken and only a single bid has been received the Procurement Review Board can approve the award of a Contract, subject to an appropriate review being undertaken and an audit trail being available for inspection.

10. CONCESSION CONTRACTS

- 10.1 Concession Contracts are contracts under which the Council outsources works or services to a Supplier, who then has the right to commercially exploit those works or services in order to recoup its investment and make a return. The key feature is that the Supplier bears the operating risk of the arrangement and so has no guarantee of recouping its investment or operating costs.
- 10.2 Concession Contracts must meet certain requirements and advice should be sought

from the Procurement Team and HB Public Law.

11. INFORMATION GOVERNANCE

- 11.1 When procuring, the responsible Officer must ensure Due Diligence checks are carried out to provide sufficient guarantees that the Supplier's technical and organisational security measures for handling and protecting information and data are appropriate, suitable and lawful. This is a requirement under Data Protection Legislation⁹.
- 11.2 Evidence of these checks, copies of policies and guarantees provided by the Supplier must be retained by the Officer responsible for management of the Contract and be regularly reviewed throughout the life of the Contract. Please refer to the Procurement Operating Procedures for more detailed guidance or contact the Information Governance Officer.
- 11.3 Contract managers must ensure appropriate security measures are applied to prevent the unauthorised or unlawful processing of personal data or accidental loss or destruction of, or damage to, personal data.
- 11.4 Officers must ensure that contracts with providers that involve the processing of personal data contain clauses as required by the Data Protection Legislation. The Council's Standard Contracts contain these clauses.

12. ACCEPTANCE

- 12.1 Acceptance of Contracts must be in accordance with the Constitution, and in all cases is subject to:
 - 12.1.1 Confirmation of budgetary provision as initially identified and allocated prior to any Procurement activity;
 - 12.1.2 A compliant Procurement process having been carried out; and
 - 12.1.3 Confirmation of the acceptable financial status of the contractor.
- 12.2 All contracts entered into by the Council must be in writing in a form approved by HB Public Law. Where a Council template contract is used, or such template contract is to be amended, this shall be prepared and/or ratified by HB Public Law.
- 12.3 The Monitoring Officer shall retain all relevant contract documents.
- 12.4 Acceptance thresholds for Contract extensions and variations of all values are subject to further conditions as set out in Section 14 (Extensions and Variations) of these Contract Procedure Rules.

13. CONTRACT SIGNING AND SEALING

- 13.1 Every Contract must be in the contract form specified in the Procurement Application and Authorisation Table set out within these Contract Procedure Rules.
- 13.2 Every contract novation, contract extension or contract variation must use the

⁹ Data Protection Legislation means (i) the Data Protection Act 2018; (ii) the GDPR, the Law Enforcement Directive and any applicable national implementing Laws as amended from time to time; and (iii) all applicable Law about the processing of Personal Data and privacy.

- appropriate SBC template. Please refer to the Procurement Team for such templates and seek advice from HB Public Law.
- 13.3 Contracts with an Estimated Procurement Value greater than £50,000 must be sealed on behalf of the Council, unless the Monitoring Officer or delegated officer directs otherwise. Legal input from HB Public Law should be sought on such Contracts.
- 13.4 In exceptional circumstances, where an IT Contract term is not fixed, the Estimated Procurement Value is calculated by multiplying the monthly spend value by 48 in accordance with Regulation 6 of the Public Contracts Regulations 2015. Please refer to the Procurement Team for advice on any such IT Contracts.
- 13.5 In the case of Framework Agreements or Dynamic Purchasing Systems the Estimated Procurement Value is calculated to include the total estimated value, net of VAT, of all the individual contracts envisaged for the total term of the Framework Agreement or the Dynamic Purchasing System.
- 13.6 Where the Monitoring Officer or delegated officer considers it desirable that a Contract should be sealed other than as specified above, then such Contract must be sealed.
- 13.7 All Contracts should have a clear start and end date and detail any extension options permissible.

14. EXTENSIONS AND VARIATIONS

- 14.1 Contracts may only be extended if the following provisions are met:
 - 14.1.1 The original Contract was awarded on a Contract Procedure Rules compliant competitive tender or quotation process and includes an option to extend;
 - 14.1.2 The extension or variation is in accordance with the terms and conditions of the existing Contract. Input from the Procurement Team should be sought to confirm this is the case and to support the drafting of the extension and/or variation documents:
 - 14.1.3 If the initial Contract was subject to the EU tender procedure, that the extension option was declared within the OJEU Contract Notice;
 - 14.1.4 The Contract has not been extended beyond the approved extension period; and
 - 14.1.5 Approval has been sought and obtained from the Procurement Review Board following submission of a Business Case detailing the Contract Extension requirements.
- 14.2 In the event that the provisions of 14.1.1 to 14.1.5 are not met then an Exemption must be sought in accordance with section 15 (Exemptions) or alternatively a new Procurement must commence.
- 14.3 Regulation 72 of the Public Contracts Regulations 2015 permits an amendment, extension or renewal of an existing Contract without triggering a new Procurement exercise in the following cases:
 - 14.3.1 The original Contract includes a "clear, precise and unequivocal review clause". The overall nature of the Contract must not be altered as a result of

the change;

- 14.3.2 New Services, Supplies and Works need to be purchased from the Supplier and a change of Supplier cannot be realistically made for economic or technical reasons and would cause significant inconvenience or substantial duplication of the Council's costs. This is subject to the provision that each change does not increase the Contract's value by more than 50 per cent as a result:
- 14.3.3 Circumstances have arisen that the Council could not reasonably have foreseen and that require an amendment to the existing Contract. The Contract's overall nature must not be altered and the Contract's value must not increase by more than 50 per cent as a result of any change;
- 14.3.4 A new Supplier is required to replace the Supplier originally party to the Contract, either because this is the result of corporate restructuring, including takeover, merger, acquisition or insolvency leading to a universal or partial succession of the original Supplier, or because this change was envisaged in a review clause in the original Contract. This provision cannot be relied on if the Supplier is being replaced for a different reason:
- 14.3.5 The value of the modification is both below the EU Procurement Thresholds and is less than 10 per cent of the initial Contract value (where the contract is for Supplies or Services) or less than 15 per cent of the initial Contact value, in the case of a Works Contract. More than one change can be made under this provision provided the cumulative value of the modifications does not exceed EU Procurement Thresholds.
- 14.3.6 The proposed modifications are insubstantial. This does not include any modifications that result in any of the following:
 - i. The Contract would become materially different;
 - ii. The scope of the Contract would extend considerably;
 - iii. The outcome of the initial Procurement procedure would have been different had the modification been implemented at that time. For example, other tenders would have been accepted or other candidates would have been admitted:
 - iv. The economic balance would shift in favour of the Supplier; or
 - v. A new Supplier would replace the original Supplier in a circumstance not provided for in paragraph 14.3.4 above.
- 14.4 Officers must consult with the Procurement Team to confirm if any of the circumstances set out in section 14.3 above apply, permitting a Contract amendment, extension or renewal and must also comply with the Procurement Application and Authorisation Table.
- 14.5 A Contract Variation Notice needs to be sent to OJEU in the case of Contract variations permitted and made in accordance with paragraphs 14.3.2 and 14.3.3 above.

14.6 In the event that the provisions of paragraph 14.3 are not met then an exemption must be sought in accordance with section 15 (Exemptions) or alternatively a new Procurement must commence.

15. EXEMPTIONS

- 15.1 Circumstances may arise where permission is required to waive one or more of the Contract Procedure Rules. Exemptions are reserved for exceptional circumstances and will only be approved where good and sufficient reason has been demonstrated. An Exemption will not be granted simply on the grounds of convenience or because of inadequate forward planning.
- 15.2 The Council can only waive the rules established by the Council. The Council cannot waive UK law or EU Procurement Regulations.
- 15.3 Exemptions (in whole or in part) from the requirements set out in these Contract Procedure Rules may only be obtained by completing an Exemption Business Case which is available from the Procurement Team.
- 15.4 The Exemption Business Case must be submitted to the Procurement Team for initial consideration. If the Procurement Team is satisfied that the Exemption Business Case meets the requirements of this section of the Contract Procedure Rules, the Exemption Business Case shall be submitted to the Procurement Review Board for review.
- 15.5 The Procurement Review Board must be satisfied that special circumstances exist which warrant an exemption being permitted. Such Exemption Business Case must set out in detail the terms of any exemption from the requirements set out in these Contract Procedure Rules.
- 15.6 Exemptions to any of the Council's rules must be sought in advance of any contractual agreement, order placement, use of Works, Services or purchase of Supplies.
- 15.7 Any Exemption can only be granted for a maximum period of 12 (twelve) months unless it can be demonstrated that any longer period is in the best interest of the Council.
- 15.8 Any Exemption can only be granted where the value of the exemption is below the relevant EU Threshold.
- 15.9 The circumstances under which an Exemption can be agreed are limited to the following circumstances:
 - a) Sole Supplier: It can be proven that there is only one Supplier who can deliver the Supplies or Services. (It is considered better practice to issue a tender to evidence that there is only one Supplier capable of delivering such Supplies or Services);
 - b) Demonstrable Best Interest: It can be demonstrated that it is in the Council's

best interest and this is clearly demonstrated in the Exemption report. (For example, the Council is seeking to redesign service provision or exploring internal / external collaboration opportunities and therefore direct award to the incumbent provider is required for intervening period only);

- c) Emergency: There is a clear need to provide a service or a product immediately in the instance of a sudden unforeseen crisis; the immediate risk is to health, life, property or environment (for example, Natural Disaster; Civil Unrest; Provider going into administration);
- d) Service Imperative: Demonstrable circumstance that is exceptional: For example, an unanticipated delay during the tender process or Strategy and / or Spec and service design not completed when tender needed to begin for unforeseen reasons. For the avoidance of doubt, an Exemption will not be granted simply on the grounds of convenience or because of inadequate forward planning; and/or
- e) Extension as an Exemption: Where an extension to a Contract is being sought but it is not possible under the current terms and conditions of the Contract.

For any queries not covered within these Contract Procedure Rules, please contact the Procurement Team.

14 June 2019



SLOUGH BOROUGH COUNCIL

REPORT TO: Council **DATE:** 26th September 2019

CONTACT OFFICER: Catherine Meek

(For all enquiries) Head of Democratic Services

(01753) 875011

WARD(S): All

PART I FOR DECISION

PROPORTIONALITY AND APPOINTMENT TO COMMITTEES

1. Purpose of Report

- 1.1 To advise the Council of revised proportionality entitlements following a change to the membership of the Labour Group, agree the allocation of seats on Committees and make the necessary appointments to seats on the Council's Committees that were appointed on 16th May.
- 1.2 To notify the Council of the establishment of a Cabinet Commercial Sub-Committee and the Lead Members the Leader has appointed to it.

2. Recommendations

The Council is requested to resolve:

- (a) That the revised proportionality and entitlement to committee seats as set out in Appendix 1 be noted and that seats be allocated in accordance with the rules of proportionality as set out therein;
- (b) That Councillor Sharif be appointed to the Licensing Committee in place of Councillor Dhaliwal.
- (c) That Members be appointed to the seats allocated in accordance with the nominations received from political groups as follows:
 - Overview and Scrutiny Committee Councillor Matloob in place of Councillor Sharif
 - Education and Children's Service Scrutiny Panel Councillor (to be advised) in place of Councillor Sharif.
- (d) That the report of Leader notifying the Council of the established of a Cabinet Commercial Sub-Committee be received.

3. The Slough Joint Wellbeing Strategy, the JSNA and the Five Year Plan

Effective, transparent and equitable decision making processes are an essential pre-requisite to the delivery of all the Council's priorities.

4. Other implications

(a) Legal Implications

The recommendations within this report meet legal requirements, primarily in Part 1 of the Local Government and Housing Act 1989 and associated Regulations. Any proposed departure from political proportionality can only be agreed if no member votes against the proposal.

(b) Financial Implications

There are no other workforce, financial or other implications arising from this administrative report.

Supporting Information

Group Membership/Proportionality

- 5.1 A Notice has been received in accordance with Regulation 10 (c) of The Local Government (Committees and Political Groups) Regulations 1990, advising that Councillor Sharif is no longer to be treated as a member of the Labour Group. Councillor Sharif is therefore an Independent Councillor.
- 5.2 Proportionality and allocation of Committee Places has been re-calculated based on revised Group Membership and Appendix 1 details entitlement to Committee Places. The result of the change in the membership of the Labour Group from 37 to 36 is that the Labour Group lose one seat on Licensing Committee.
- 5.3 Proportionality entitles the two independent Councillors (Councillors Sandhu and Sharif) to two seats in total. Councillor Sandhu was appointed to the Overview and Scrutiny Committee on 16th May.

Committee/Panel appointments

5.4 The change in Group Membership results in a Labour Group vacancy on the Overview and Scrutiny Committee and Education and Children's Services Panel in place of Councillor Sharif. Nominations for these vacancies have been received from the Labour Group and are set out in paragraph 2 (c).

Cabinet Commercial Sub-Committee

- 5.5 The Executive Procedure Rules require the Leader to inform the Council of the establishment, terms of reference and membership of any Sub-Committees of the Cabinet.
- 5.5 At it's meeting on 17th June 2019 the Cabinet agreed that a Commercial Sub-Committee be set up to maximise existing and future commercial and business development opportunities within the Council.
- 5.6 The terms of reference of the Sub-Committee were agreed by the Cabinet on 16th September 2019 and are set out in Appendix 2. The Leader of the Council will chair the Sub-Committee and appoint three other Lead Members each year with the relevant portfolios to serve on the Sub-Committee. For 2019/20, the Leader has

appointed the Lead Members for Governance & Customer Services, Housing & Community Safety and Transport & Environmental Services. The first meeting of the Sub-Committee is scheduled for 1st October 2019.

6 Appendices

Appendix 1 – Proportionality.

Appendix 2 – Cabinet Commercial Sub-Committee Terms of Reference.

7 Background Papers

None.



September 2019

Cabinet (Executive)	Total No. of Seats on Body	Labour (36) (85.71%)	Conservative (4) (9.52%)	Independent (1) (2.35%) Clir Sandhu	Independent (1) (2.35%) Clir Sharif
Trustee Committee	7	6	1	0	0
Audit and Corporate Governance	7	6	1	0	0
Overview & Scrutiny	9	8	0	1	0
Planning	9	8	1	0	0
Licensing	11	9	1	0	1
Employment & Appeals	9	8	1	0	0
TOTAL SEATS ALLOCATED	45	39	4	1	1
GROUP SEAT ENTITLEMENT (Basket)		39 (38.56)	4 (4.3)	1 (1.06)	1 (1.06)

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Cabinet Commercial Sub-Committee -

Terms of Reference

Purpose of the Committee

To maximise existing and future commercial and business development opportunities within Slough Borough Council.

The Committee will act in accordance with the following principles:

The Guiding Principles:

- G1) Foster a commercial environment, within SBC, where individuals and commercial activities are empowered to challenge perceived ways of working, develop new ideas to increase efficiency, generate income streams and reduce operating costs for SBC.
- G2) Balance commerciality and income generation with social responsibility and financial prudence.
- G3) Provide leadership and oversight of strategy and operational delivery to maximise effectiveness and ensure that the activities of the Council's commercial functions complement the Asset & Estate Management Strategy and Housing Strategy.
- G4) Promote the delivery of regeneration, innovation and growth across all commercial functions.
- G5) Set out clear and achievable strategic objectives for each of Council's commercial functions to make sure they operate in an integrated way which supports the delivery of the Council's wider goals and objectives.
- G6) Promote ambition and innovation so that SBC captures as much income and wealth as possible from the future regeneration of Slough for the benefit of Slough's residents..

The Commercial Committee's remit is as follows:

- 1) Implement a Commercial Strategy and develop an Action Plan that brings together all existing commercial activities including (but not limited to) Slough Urban Renewal (SUR), the Strategic Acquisition Board (SAB), the Council's Housing Companies (including DISH), the proposed Environmental Services Trading Company and other new commercial activities that arise.
- 2) Oversee the 'commercial' strand of the Council's ongoing Transformation Programme to ensure it complies with the Committee's Guiding Principles'.

- Consider business plans and business cases linked to new commercial activities and make recommendations to Cabinet or full Council, as appropriate.
- 4) Monitor and review agreed performance targets from each commercial function and recommend action as required.
- 5) Review proposed land acquisition and/or property investment proposals, taking into account the extent to which the proposition fulfils the Council's policy objectives against a set of agreed criteria.
- 6) Make strategic land acquisition decisions on behalf of the Council in line with processes agreed via the Strategic Acquisition Board (SAB).
- 7) Report acquisitions to Cabinet.
- 8) Oversee the development, and monitor progress, against the Council's 15-year financial plan.

Membership

The meetings will be chaired by The Leader of the Council and will also comprise of three additional Cabinet members, to be appointed by the Leader at the start of the municipal year.

The Committee will be quorate when at least three members are present.

The meetings will be supported by the following officers:

Director of Finance & Resources (Section 151)

Director of Regeneration

Service Lead Finance

Service Lead Housing Development & Contracts

Other officers may attend as required.

Meetings

A minimum of four meetings will be held each municipal year. The meeting will be serviced by the Senior Democratic Services officer and agendas will follow the usual constitutional rules applicable to Council Committees.

Outputs

The Committee will produce a bi-annual report and an annual report each year for consideration by full Council.

SLOUGH BOROUGH COUNCIL

REPORT TO: Council **DATE:** 26th September, 2019

CONTACT OFFICER: Shabana Kauser

(For all enquiries) Senior Democratic Services Officer

(01753) 787503

WARD(S): All

PART I FOR DECISION

MOTIONS SUBMITTED TO COUNCIL UNDER PROCEDURE RULE 14

The following motions have been received in accordance with Council Procedure Rule 14:-

A) <u>Inclusive Education</u>

(Moved by Councillor Hulme, seconded by Councillor Carter)

"This Council notes its legal duties under the Equalities Act 2010 to combat discrimination and promote equality; and government guidance that LGBT+ inclusive education is taught as a compulsory part of the national schools curriculum from 2020. This Council therefore resolves to:

- Finalise and submit it's submission to the Stonewall 2020 Equality Index
- Sign up to Stonewalls Children and Young People Service (CYPS) Champions programme
- Support our schools and head teachers with the introduction of compulsory relationships education
- Support partners in their work in organising LGBT+ events in Slough
- Request the Council's Overview & Scrutiny Committee, working with local partners, charities and our staff network, ensure the range of equality and inclusivity events run or supported by the Council are as wide and diverse as possible."

B) <u>Inclusive Education</u>

(Moved by Councillor Wright, seconded by Councillor Kelly)

"This Council is alarmed at the nature of the recent protests around the issue of inclusive education and resolves:

- 1 To acknowledge:
 - That prejudice against LGBT+ people frequently interacts with and worsens other forms of prejudice including that aimed at people on the basis of their gender, ethnicity, religion and socio-economic status. Therefore, countering anti-LGBT prejudice will help reduce other forms of hatred and discrimination.

- That relationship education should be a compulsory part of the curriculum at all schools and for every child.
- That the age appropriateness of sex and relationship education is not affected by recognising the existence of differing sexual orientations and gender identities.
- 2 To strengthen LGBT+ inclusivity in Slough schools and communities by:
 - Signing up to Stonewalls Children and Young People Service (CYPS) Champions programme to better support delivery of inclusive education through schools and partners.
 - Supporting Slough schools to ensure Inclusive Education is part of the school curriculum from September ahead of Government issued guidelines from 2020.
 - Bringing forward proposals to Council within the next three months for Slough's first Pride event in 2020."